S-4074.2			

## SENATE BILL 6333

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State of Washington 60th Legislature 2008 Regular Session

By Senators Keiser, Kohl-Welles, Marr, and McAuliffe

Read first time 01/15/08. Referred to Committee on Health & Long-Term Care.

- AN ACT Relating to the creation of a citizens' work group on health care reform; creating new sections; and providing an expiration date.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 NEW SECTION. **Sec. 1.** The legislature finds that:

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- (1) In the past two decades, Washington state has implemented legislative initiatives to improve access to quality, affordable health care in the state. These initiatives, which placed Washington in the forefront of states addressing their residents' health care needs, include:
  - (a) The basic health plan providing affordable coverage to over one hundred thousand individuals and families below two hundred percent of the federal poverty level;
  - (b) The "cover all children" initiative, expanding publicly funded coverage to children in families under three hundred percent of the federal poverty level and promising to cover all children by 2010;
- 16 (c) The blue ribbon commission on health care costs and access 17 resulting in the passage of Engrossed Second Substitute Senate Bill No. 18 5930, that, among other actions, directed state agencies to integrate

p. 1 SB 6333

1 prevention, chronic care management, and the medical home concept into 2 state purchased health care programs;

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- (d) The movement toward evidence-based health care purchasing for state health care programs, including the prescription drug program and its preferred drug list, the health technology assessment program, the use of medical evidence to evaluate medical necessity under state medical assistance programs and the direction provided in Engrossed Second Substitute Senate Bill No. 5930 relating to aligning payment with evidence-based care; and
- 10 (e) The development of patient safety initiatives, including health 11 care facility reporting of adverse medical events and hospital-acquired 12 infection reporting.
  - (2) Despite these initiatives, the cost of health care has continued to increase at a disproportionately high rate.
    - (3) Affordability is key to accessing health care, as evidenced by the fact that more than half of the uninsured people in Washington state are in low-income families, and low-wage workers are far more likely to be uninsured than those with higher incomes. These increasing costs are placing quality care beyond the reach of a growing number of Washington citizens and contributing to health care expenditures that strain the resources of individuals, businesses, and public programs.
  - (4) Efforts by public and private purchasers to control expenditures, and the stress these efforts place on the stability of the health care workforce and viability of health care facilities, threaten to reduce access to quality care for all residents of the state.
- 28 (5) Prompt action is crucial to prevent further deterioration of 29 the health and well-being of Washingtonians.
- 30 (6) Addressing an issue of this importance and magnitude demands 31 the full engagement of concerned Washingtonians in a reasoned 32 examination of options to improve access to quality, affordable health 33 care.
- 34 <u>NEW SECTION.</u> **Sec. 2.** The Washington citizens' work group on 35 health care is established.
- 36 (1) By April 1, 2008, the governor shall appoint nine citizen 37 members who may include, but are not limited to, representatives from

SB 6333 p. 2

- business, labor, health care providers and consumer groups, and persons with expertise in health care financing and health care ethics. The work group shall actively engage Washingtonians in a public process to examine options for improving access to quality, affordable health care and direct the economic analysis of several health care reform proposals, as provided in section 3 of this act.
  - (2) To engage Washingtonians in a process to examine options for improving access to quality, affordable health care, the work group shall:
  - (a) Seek to maximize participation of Washingtonians from all walks of life and all parts of the state by conducting meetings in all regions of the state and providing other venues for participation;
- 13 (b) Provide information to Washingtonians on the state's health 14 care achievements to date and ongoing trends or issues that negatively 15 affect affordability, access, quality, and efficiency;
  - (c) Present information and seek public input about the health care proposals described in section 3 of this act, including any findings from the economic analysis of the proposals;
- 19 (d) Communicate its efforts through a variety of methods, 20 including:
  - (i) A concise guide describing underlying health care issues, the health care proposals under review, and principles guiding the evaluation of those proposals;
  - (ii) A web site that announces meeting times and locations, provides detailed information on the health care proposals under review, and provides opportunities for public input; and
    - (iii) Public service announcements.

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- (3) The economic analysis of health care reform proposals provided in section 3 of this act shall be conducted by an independent entity. Each evaluation shall address the impact of implementation of the proposal on:
- 32 (a) The number of Washingtonians covered and number remaining 33 uninsured;
- 34 (b) The scope of coverage available to persons covered under the 35 proposal;
- 36 (c) The impact on affordability of health care to individuals, 37 businesses, and government;

p. 3 SB 6333

- 1 (d) The redistribution of amounts currently spent by individuals, 2 businesses, and government on health, as well as any savings;
  - (e) Administrative efficiencies and resulting savings;
  - (f) The impact on hospital charity care; and
  - (g) The extent to which each proposal promotes:
  - (i) Improved health outcomes;
- 7 (ii) Prevention and early intervention;
- 8 (iii) Chronic care management;
- 9 (iv) Services based on empirical evidence;
  - (v) Incentives to use effective and necessary services;
- 11 (vi) Disincentives to discourage use of marginally effective or 12 inappropriate services; and
- 13 (vii) A medical home.

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- 14 (4) By December 1, 2008, the work group shall report to the 15 appropriate committees of the legislature on the work group's findings, 16 including:
- 17 (a) A summary of the work group's activities, including meetings 18 held, number of people in attendance, and number of contacts from the 19 public;
  - (b) A summary of public input;
- 21 (c) The results of the work group's review of the proposals. In 22 reviewing the proposals, the work group shall evaluate the extent to 23 which each proposal:
  - (i) Provides a medical home for every family;
  - (ii) Provides health care that Washington families can afford;
- 26 (iii) Promotes improved health outcomes, in part through a more 27 efficient delivery system;
- (iv) Requires that individuals, employers, and government share in financing the proposal; and
- 30 (v) Enables Washington families to choose their provider and health 31 network, and have the option of retaining their current provider;
  - (d) A summary of the work group's conclusions; and
  - (e) Recommendations related to the work group's review of the proposals, including suggestions for the adoption of any health care proposal during the 2009 session of the legislature.
- 36 (5) The work group may seek other funds including private 37 contributions and in-kind donations for activities described under 38 subsection (2) of this section.

SB 6333 p. 4

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NEW SECTION. Sec. 3. (1) The work group shall present information and seek public input about, direct the economic analysis of, and review the following health care proposals:

- (a) A proposal permitting carriers to offer health plans with reduced requirements. The proposal should permit carriers to adjust rates by up to eight percent annually based upon the medical claims experience of an insured group, and exempt carriers from certain requirements defined in chapters 48.21, 48.42, and 48.43 RCW, including requirements to cover:
- (i) Certain providers, including: Chiropody; optometry; registered nurses or advanced registered nurses, as well as the categories of health care providers subject to the requirements of RCW 48.43.045(1);
- (ii) Services, including: Chemical dependency benefits; chiropractic; diabetes treatment; dentistry; denturist services; emergency medical services; home health care; hospice care; long-term care facility following hospitalization; lumpectomy; services; mastectomy; maternity mental health treatment; phenylketonuria; prenatal diagnosis of congenital disorders; prostate cancer screening; neurodevelopmental therapies; reconstructive breast surgery; temporomandibular joint disorders; and women's health care services; and
- (iii) Certain groups, including: Dependent coverage for incapacitated children; dependents under age twenty-five; coverage for adopted children;
- (b) A proposal to expand upon the health insurance partnership under chapter 70.47A RCW by allowing individuals and large employer groups to purchase health benefit plans through the partnership;
- (c) A proposal to provide a guaranteed benefit plan for all Washingtonians covering annual catastrophic health expenses of medically necessary care in excess of ten thousand dollars and basic preventive care including annual examinations, cancer screenings, immunizations, and at least one dental care visit;
  - (d) A proposal that:
- 35 (i) Covers all Washingtonians except those covered under a 36 federally funded program, are incarcerated, or are new to the state;

p. 5 SB 6333

- 1 (ii) Selects networks based on a competitive procurement process in 2 which each applicant submits a bid using the same uniform package of 3 benefits;
  - (iii) Provides a fee-for-service option;

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- (iv) Promotes evidence-based practices and technologies; and
- 6 (v) Is funded through a payroll assessment applied to employers and 7 employees.
- 8 (2) In addition to the proposals described in subsection (1) of 9 this section, the work group may develop its own proposal.
- NEW SECTION. **Sec. 4.** (1) Consistent with funds appropriated specifically for this purpose, the office of financial management shall provide staff support and administrative services to the work group including:
  - (a) Contracting with a consultant to schedule and locate work group and community meetings, and facilitate meetings and other activities to enable the work group to complete its responsibilities in a timely and effective manner; and
  - (b) Contracting with an independent consultant with expertise in health economics and actuarial science to evaluate the health care reform proposals under consideration. The office of financial management may contract with a consultant already providing similar services to a state agency if doing so will expedite the work without compromising quality or increasing cost.
- 24 (2) The office of financial management, other state agencies, the 25 senate, and the house of representatives shall provide staff support 26 for the efforts of the work group upon request.
- NEW SECTION. Sec. 5. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2008, in the omnibus appropriations act, this act is null and void.

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SB 6333 p. 6